AMENDED RECORD OF DECISION Tule Wind Project

Amendment

Lead Agency:

United States Department of the Interior Bureau of Land Management

Environmental Impact Statement 20110347 Case File Number: CACA-49698

Tule Wind Project
Decision to Amend Right-of-Way Grant

United States Department of the Interior, Bureau of Land Management
El Centro Field Office
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El Centro, California 92243

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List of Acronyms and Abbreviations

ABPP BIA BIA Bureau of Indian Affairs BLM Bureau of Land Management BO Biological Opinion CFR Code of Federal Regulations CSLC California State Lands Commission DNA Determination of NEPA Adequacy DOI Department of the Interior ECO East County Substation EIR Environmental Impact Report EIS Environmental Impact Statement EPAct EPAct FLPMA Federal Land Policy Act FLPMA Federal Land Policy and Management Act HPTP Historic Properties Treatment Plan kV kilovolt MOA Memorandum of Agreement MW megawatt NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD ROW right-of-way SDG&E San Diego Gas & Electric	Acronym/Abbreviation	Term	
BLM Bureau of Land Management BO Biological Opinion CFR Code of Federal Regulations CSLC California State Lands Commission DNA Determination of NEPA Adequacy DOI Department of the Interior ECO East County Substation EIR Environmental Impact Report EIS Environmental Impact Statement EPAct Energy Policy Act FLPMA Federal Land Policy and Management Act HPTP Historic Properties Treatment Plan kV kilovolt MOA Memorandum of Agreement MW megawatt NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD Record of Decision right-of-way	ABPP	Avian and Bat Protection Plan	
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CSLC California State Lands Commission DNA Determination of NEPA Adequacy DOI Department of the Interior ECO East County Substation EIR Environmental Impact Report EIS Environmental Impact Statement EPAct Energy Policy Act FLPMA Federal Land Policy and Management Act HPTP Historic Properties Treatment Plan kV kilovolt MOA Memorandum of Agreement MW megawatt NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD ROW right-of-way	ВО	Biological Opinion	
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FLPMA Federal Land Policy and Management Act HPTP Historic Properties Treatment Plan kV kilovolt MOA Memorandum of Agreement MW megawatt NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD ROW right-of-way	EIS	Environmental Impact Statement	
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kV kilovolt MOA Memorandum of Agreement MW megawatt NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD Record of Decision ROW right-of-way	FLPMA	Federal Land Policy and Management Act	
MOA Memorandum of Agreement MW megawatt NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD Record of Decision ROW right-of-way	НРТР	Historic Properties Treatment Plan	
MW megawatt NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD Record of Decision ROW right-of-way	kV	kilovolt	
NEPA National Environmental Policy Act O&M Operations and Maintenance RMP Resource Management Plan ROD Record of Decision ROW right-of-way	MOA	Memorandum of Agreement	
O&M Operations and Maintenance RMP Resource Management Plan ROD Record of Decision ROW right-of-way	MW	megawatt	
RMP Resource Management Plan ROD Record of Decision ROW right-of-way	NEPA	National Environmental Policy Act	
ROD Record of Decision ROW right-of-way	O&M	Operations and Maintenance	
ROW right-of-way	RMP	Resource Management Plan	
· · · · ·	ROD	Record of Decision	
SDG&E San Diego Gas & Electric	ROW	right-of-way	
	SDG&E	San Diego Gas & Electric	
SWPL Southwest Powerlink	SWPL	Southwest Powerlink	

1. Decisions

1.1 Background

This document constitutes an amendment to the Record of Decision (ROD) of the United States Department of the Interior (DOI) Bureau of Land Management (BLM) issued for the Tule Wind Project (the "Project") on December 19, 2011. The Project is located in southeastern San Diego County, California.

The BLM, through issuance of the 2011 Tule Wind Project ROD, approved the construction, operation, maintenance, and decommissioning of a wind energy facility on approximately 12,200 acres of public land. The ROD selected a combination of two alternatives (collectively referred to as the "Selected Alternative") analyzed in the *Final Environmental Impact Report (EIR)/Environmental Impact Statement (EIS), East County Substation, Tule Wind, and Energia Sierra Juarez Gen-Tie Projects*: 1) Tule Wind Alternative 5, Reduction in Turbines; and 2) Tule Wind Alternative 2, Gen-Tie Route 2 Underground with Collector Substation/Operations and Maintenance (O&M) Facility on Rough Acres Ranch (referred to as "Gen-Tie Route 2" alternative in this Decision).

As approved in the 2011 ROD, the Project will produce up to 186 megawatts (MW) of electricity via 62 wind turbines on public lands in the 1.5 MW to 3.0 MW generating capacity range and will connect to the proposed Boulevard Substation rebuild component of San Diego Gas & Electric's (SDG&E's) East County (ECO) Substation Project. SDG&E's ECO Substation Project will provide an interconnection hub for renewable energy generation along the existing Southwest Powerlink (SWPL) 500-kilovolt (kV) transmission line.

The BLM issued a Right-of-Way (ROW) Grant (CACA-49698) pursuant to Title V of the Federal Land Policy and Management Act of 1976 (FLPMA) on April 10, 2012, to Tule Wind LLC (the "Holder"), a wholly owned subsidiary of Iberdrola Renewables, Inc.

On June 4, 2012, the Holder requested to amend the grant pursuant to 43 CFR 2807.20. Specifically, on August 8, 2012, the San Diego County Board of Supervisors issued a decision on the collector substation on private land. The Final EIR/EIS had evaluated two alternative locations for the collector substation: 1) a northern alternative on private lands identified as the Proposed Action, and 2) a southern alternative on private lands (on Rough Acres Ranch property, under County jurisdiction) identified as Gen-Tie Route 2 (see Figure C-2B of the Final EIR/EIS). The County decision approved a new location for the collector substation – still on Rough Acres Ranch, but north of the area identified in Gen-Tie Route 2, and south of the location identified on public land in the Proposed Action in the Final EIR/EIS. Due to the location change of the collector substation, the Gen-Tie Route 2 alternative as currently approved and authorized by the BLM, would not connect the Project's collector substation to the planned rebuilt Boulevard Substation; thus the need for the Holder to request an amendment to the ROW Grant in favor of a gen-tie alignment that could facilitate this interconnection, and for the BLM to consider amending its original decision to approve or not approve an alignment that could facilitate this request.

In order to connect the County-approved collector substation to the planned rebuilt Boulevard Substation, the Holder has requested to amend the ROW Grant in favor of constructing, operating, maintaining, and decommissioning the gen-tie line component of the approved Project consistent with the description of the gen-tie line component contained within the Proposed Action of the Final EIR/EIS with

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¹ BLM issued a ROW Grant to SDG&E on December 19, 2012, for the construction, operation, maintenance, and decommissioning of a 138 kV transmission line that would connect the ECO substation (CACA-51204) to the rebuilt Boulevard Substation and would traverse approximately 1.8 miles of public land.

minor refinements, including: 1) a reduction of 4.14 miles of gen-tie line from that of the Proposed Action due to the change in collector substation location, and 2) a minor shift of an 1,100-foot segment of the gentie line from that of the Proposed Action to facilitate the gen-tie line tie-in to the approved collector substation (see Figure 4 of this Decision). Approval of the gen-tie component of the Proposed Action will allow construction of an overhead gen-tie line; whereas the currently approved Gen-Tie Route 2 would allow construction of an underground gen-tie line.

The actions described above comprise the scope of this Decision. The remaining elements of the Project as approved in the 2011 ROD are not currently under consideration for change.

1.1.1 Applicant/Application

The Holder is a wholly owned subsidiary of Iberdrola Renewables, Inc. The Holder is requesting an amendment to the 2011 ROD and affiliated ROW Grant to construct a gen-tie line consistent with the configuration analyzed under the Proposed Action of the Final EIR/EIS and the aforementioned minor refinements, rather than the approved/authorized configuration under the Selected Alternative.

1.1.2 Purpose and Need

The BLM's purpose and need for the original action was to respond to a ROW application under the FLPMA, submitted by Tule Wind LLC, to construct, operate, maintain, and decommission a wind energy-generating facility and associated infrastructure on public lands managed by the BLM in compliance with FLMPA, BLM ROW regulations, and other applicable federal laws and policies. Other applicable authorities include:

- Executive Order 13212, dated May 18, 2001, which mandates that agencies act expediently and in a manner consistent with applicable laws to increase the production and transmission of energy in a safe and environmentally sound manner
- Section 211 of the Energy Policy Act of 2005 (EPAct), which established a goal for the DOI (BLM's parent agency) to approve at least 10,000 MW of non-hydropower renewable energy power on public lands by 2015.
- Secretarial Order 3285A1, Renewable Energy Development by the DOI, dated February 22, 2010. This Secretarial Order establishes the development of renewable energy as a priority for the DOI and creates a Departmental Task Force on Energy and Climate Change. It also announced a policy goal of identifying and prioritizing specific locations (study areas) best suited for large-scale production of wind energy.

The BLM is now deciding whether to amend the ROW to allow for an above-ground line as described in the Proposed Action of the Final EIR/EIS with minor refinements, as described above.

1.1.3 BLM Authority

1.1.3.1 Federal Land Policy and Management Act of 1976

The BLM's authority to issue this ROW under FLPMA is described in Section 1.1.3.1 of the 2011 Tule Wind Project ROD. This section also describes the BLM's authority to administer the ROW Grant. The Field Manager for the El Centro Field Office is the Authorized Officer for the administration of the Tule Wind ROW Grant.

1.1.3.2 National Environmental Policy Act

The BLM's responsibility and authority under the National Environmental Policy Act (NEPA) is described in Section 1.1.3.2 of the 2011 Tule Wind Project ROD.

The Draft EIR/EIS, Final EIR/EIS, and 2011 Tule Wind Project ROD collectively document the BLM's compliance with the requirements of NEPA for the Tule Wind Project. The BLM has completed a Determination of NEPA Adequacy (DNA) to document that the project components within the Holder's request for a ROW grant amendment were fully analyzed in the Draft EIR/EIS and Final EIR/EIS, and no additional NEPA analysis is necessary to process the request pursuant to applicable laws, regulations, and policies (see Section 3.4, Adequacy of NEPA Analysis, in this ROD amendment).

1.1.3.3 BLM Eastern San Diego County Resource Management Plan

In furtherance of its authority under FLPMA, the BLM manages land in eastern San Diego County pursuant to the *Eastern San Diego County Resource Management Plan* (Eastern San Diego County RMP) (2008). This plan is described in Section 1.1.3.3 of the 2011 Tule Wind Project ROD. The DNA for this amendment documents compliance with the Eastern San Diego County RMP.

1.1.3.4 Other Guidance and Regulations

Section 1.1.3.4 of the 2011 Tule Wind Project ROD describes other guidance and regulations that the BLM must comply with when issuing a ROW for a utility-scale wind project.

The BLM processes ROW Grant applications for wind development in accordance with 43 Code of Federal Regulations (CFR) 2804.25 and ROW Grant amendments in accordance with 43 CFR 2807.20, titled "When must I amend my application, seek an amendment of my grant, or obtain a new grant?"

1.2 Information Developed Since the 2011Tule Wind Project ROD and Adequacy of NEPA Analysis

Through public scoping, agency consultation, and the environmental review process, the Draft EIR/EIS and Final EIR/EIS for the Tule Wind Project considered several alignments and configurations (i.e., underground and overhead) for the gen-tie line between the Project's collector substation and the planned rebuilt Boulevard Substation (see Section B.4, Tule Wind Project (Proposed Action), and Section C.4.2, Tule Wind Project Alternatives, of the Final EIR/EIS). In part, the rationale for selecting Alternative 2, Gen-Tie Route 2 Underground with Collector Substation/O&M Facility on Rough Acres Ranch was to reduce long-term visual impacts, even though Alternative 2 would increase short-term construction impacts due to increased trenching for undergrounding the gen-tie line (2011 ROD, Section 4.0).

Since the preparation and publication of the Final EIR/EIS and the 2011 Tule Wind Project ROD, the following new information has become available and is included in BLM's consideration of an amended ROD and ROW Grant as proposed by the Holder:

Authorization of a Collector Substation and O&M Facility on County-Jurisdiction Lands.

On August 8, 2012, the San Diego County Board of Supervisors issued a decision to approve/authorize the Project's collector substation and O&M building on private lands within the Rough Acres Ranch property boundary. This location was south of the collector substation and O&M facility identified on public lands described in the Proposed Action, and north of the collector substation and O&M facility identified on private lands (still within the Rough Acres Ranch property boundary) described in the Gen-Tie Route 2 alternative. The collector substation and O&M building

are now approved on the same portion of Rough Acres Ranch as the 5-acre Concrete Batch Area identified in Figure 2 of the 2011Tule Wind Project ROD (included as Figure 2 of this amended ROD; see footnote 2).

• New Project Construction in the Vicinity of the Tule Wind Project.

As approved by a BLM ROD, issued January 9, 2011, and as authorized per a BLM ROW Grant CACA-47658, issued February 24, 2009, the SDG&E Sunrise Powerlink 500 kV Transmission Line has been constructed. The Project's gen-tie route, as described in the Proposed Action of the Final EIR/EIS, will parallel the Sunrise Powerlink 500kV transmission line, as analyzed in Section F, Cumulative Scenario and Impacts of the Final EIR/EIS for the Tule Wind Project (the Sunrise Powerlink was analyzed as a reasonably foreseeable future action). With the completed Sunrise Powerlink 500 kV transmission line, the gen-tie line for the Project will not be the dominant man-made visual feature in the area.

• Continued Consultation under the Memorandum of Agreement (MOA), Tule Wind Project Appendix B.

As part of the County permitting process for the Project, the BLM received a copy of a letter sent by the Bureau of Indian Affairs (BIA) to the San Diego County Board of Supervisors on August 6, 2012, regarding the County's pending decision on private land components of the Tule Wind Project. The BIA expressed support for the Tule Wind Project and as part of the County's siting process expressed a preference for an overhead gen-tie line for the following reasons: 1) extensive trenching required for the 138 kV underground line would impact known cultural resources; 2) trenching for underground lines would also likely impact unknown cultural resources; and 3) it would support co-location of transmission lines in the event adjacent energy projects were permitted in the future.

Per the MOA, the BLM will continue to consider tribal input throughout the Tule Wind Project development process in order to ensure prescriptions identified in the environmental documentation process are met with appropriate consideration and diligence.

1.3 Decisions Being Made

1.3.1 Right-of-Way Grant Amendment

The decision to issue a ROW Grant for the Tule Wind Project is described in Section 1.3.1 of the 2011 Tule Wind Project ROD.

This ROD amends that decision by approving the gen-tie line as described and analyzed in the Proposed Action of the Final EIR/EIS on public lands, with the following exception:

Because the San Diego County Board of Supervisors approved the collector substation on a different parcel of private land (south of the collector substation described in the Proposed Action and north of the parcel described in the Gen-Tie Route 2 alternative), the length of the gen-tie line will approximate 1.75 miles on public lands, and the alignment will be modified for an approximate 1,100-foot segment to accommodate the gen-tie line tie-in to the collector substation.² (See Figure 4 of this amended ROD.)

north (see Figure B-21B of the Final EIR/EIS) to the rebuilt Boulevard Substation. The BLM approved the Gen-Tie

² The Proposed Action evaluated in the Final EIR/EIS considered a 138 kV overhead gen-tie line ROW approximately 5.89 miles long and 125 feet wide, connecting the Project's collector substation on BLM lands to the

The BLM concludes that the area identified above is necessary for the Holder to occupy for the purposes of constructing, operating, maintaining, and decommissioning the authorized facilities on public lands. Upon issuance of an amendment to the ROW Grant, the Holder will be subject to all applicable terms and conditions identified in the Grant amendment pursuant to this Tule Wind Project ROD and the amendments contained herein.

1.3.2 What is Not Being Amended/Approved

All other project components approved on public lands as identified under the Selected Alternative of the 2011 Tule Wind Project ROD will not be amended. These components include 62 wind turbines, 18.81 miles of new access roads, 11.08 miles of improved access roads, and 2 meteorological towers. Furthermore, the mitigation requirements contained in the 2011 Tule Wind Project ROD and their designated applicability ("adopted" or "not adopted") are still applicable in this ROD Amendment, with the exception of Mitigation Measure (MM) BIO-10c, MM VIS-1c, and MM HYD-7 only as they relate to the feasibility of undergrounding the Project's gen-tie line on public lands.³ Changes to these measures are described in detail in Section 2 below.

1.4 ROW Requirements

The BLM ROW Requirements are described in Section 1.4 of the 2011 Tule Wind Project ROD.

1.5 Future Changes to the Approved Project

The process for modifying the approved Project is described in Section 1.5 of the 2011 Tule Wind Project ROD. The BLM has complied with these requirements in determining whether to issue this amendment.

1.6 Summary of Conclusions

At the time of the 2011 Tule Wind Project ROD publication, the Selected Alternative for the Tule Wind Project was the action alternative that provided the most public benefit and avoided the greatest potential impact on biological, cultural, and hydrologic resources as concluded in Section 1.6 of the 2011 Tule Wind Project ROD.

The BLM's selection of the Proposed Action alternative (as identified in the Final EIR/EIS, as it relates to gen-tie line only) with the minor 1,100-foot segment realignment, combined with Alternative 5 (Reduction in Turbines) now provides the most public benefit and avoids the greatest potential impact on biological, cultural, and visual resources for the following reasons:

• Temporary construction impacts associated with trenching an underground gen-tie line as described in the Gen-Tie Route 2 alternative are reduced.

Route 2 Underground with Collector Substation/O&M Facility on Rough Acres Ranch Alternative, consisting of a 1.77 mile-long, 24-foot wide underground 138 kV gen-tie on public lands that would connect a project collector substation on southern private lands, under jurisdiction of the County, to the Boulevard Substation (see Figure C-2B of the Final EIR/EIS). With the County-approved substation location, approximately 1.75 miles of gen-tie line (4.14 miles less than the Proposed Action) would be approved on public lands, aggregating approximately 26.52 acres. ³ This does not include the SDG&E 138 kV transmission line between the planned rebuilt Boulevard Substation and the ECO Substation, as part of SDG&E's ECO Substation Project.

- Long-term restoration and rehabilitation associated with trenching an underground gen-tie line as described in the Gen-Tie Route 2 alternative are reduced.
- The Biological Opinion (BO) and Avian Bat Protection Plan (ABPP) included relevant
 mitigation for overhead transmission structures associated with the Proposed Action
 (inclusive of a 138 kV gen-tie overhead configuration and 34.5 kV overhead electrical
 collector cable system) and will continue to be carried forward as part of this amended ROD.
- Unforeseeable impacts to cultural resources associated with trenching an underground gen-tie line are reduced, yet protocols identified in mitigation measures, the MOA, and the Historic Properties Treatment Plan (HPTP) will continue to be carried forward as part of this amended ROD.
- Proliferation of future overhead transmission lines associated with reasonably foreseeable
 future projects in the vicinity could be reduced due to co-location opportunities associated
 with an overhead configuration of a gen-tie line.
- Placement of the Project's gen-tie line consistent with the description contained in the Proposed Action (and with the proposed modification) would place infrastructure within an area of existing linear transmission elements (SDG&E Sunrise Powerlink 500kV Transmission Line).

2. Mitigation and Monitoring

Section 2 of the 2011 Tule Wind Project ROD detailed the Required Mitigation (Section 2.1), Monitoring and Enforcement (Section 2.2), Mitigation Measures Not Adopted or Not Applicable to the BLM (Sections 2.3 and 2.4), a Statement of All Practicable Mitigation Adopted (Section 2.5), and Coordination with Other BLM Monitoring Activities (Section 2.6). The BLM has determined that changes to adopted or not-adopted mitigation measures are not necessary to support this ROW Grant amendment, with the exception of the following 3 Mitigation Measures:

- MM BIO-10c: Design and configure wind turbines to maximally avoid and minimize bird and bat resources. Various design features shall be used to reduce or avoid impacts to bird and bat species. These may include avoiding guy wires, reducing impacts with appropriate turbine layout based on micro-siting decisions that may include such refinements as placing all turbines on the ridgeline and avoiding placement of turbines on slopes and within canyons, placing power lines underground as much as feasible, and reducing foraging resources near turbines.
 - o Rationale: This Mitigation Measure is modified to state "Design and configure wind turbines to maximally avoid and minimize bird and bat resources. Various design features shall be used to reduce or avoid impacts to bird and bat species. These may include avoiding guy wires, reducing impacts with appropriate turbine layout based on micrositing decisions that may include such refinements as placing all turbines on the ridgeline and avoiding placement of turbines on slopes and within canyons, marking all associated power lines and guy wires with bird diverters, following the Avian Power Line Interaction Committee (APLIC) standards at a minimum, to reduce bird strikes, and reducing foraging resources near turbines" because the power line will no longer be buried⁴.

⁴ Reducing Avian Collisions with Power Lines: The State of the Art in 2012 (APLIC 2012).

- MM VIS-1c: Avoid potential visibility of transmission structures and related facilities from sensitive viewing locations. Underground portions of the 138 kV transmission line and/or collector system to avoid visual impacts to scenic highways, scenic vistas, or scenic resources.
 - o *Rationale*: This Mitigation Measure is eliminated because the power line will no longer be buried.
- MM HYD-7: Bury power line below 100-year scour depth. At locations where the buried power line is to be at or adjacent to a streambed capable of scour, the power line shall be located below the expected depth of scour from a 100-year flood, or otherwise protected from exposure by scour which, for purposes of this mitigation measure, also includes lateral (stream bank) erosion and potential scour associated with flows overtopping or bypassing a culvert or bridge crossing. During final design, a registered civil engineer with expertise in hydrology, hydraulics, and river mechanics shall make a determination of where the underground line could be at risk of exposure through scour or erosion from a 100-year event.
 - o *Rationale*: This Mitigation Measure is eliminated because the power line will no longer be buried.

Through development of the DNA and evaluation of the application for amendment, the BLM determined that no new mitigation would be required to approve the gen-tie line as currently proposed by the Holder. In the Final EIR/EIS, the BLM analyzed the impacts of multiple development scenarios for the entire Tule Wind Project, with the resource plans utilizing the Proposed Action as the basis for mitigation development. While the BLM did not approve the Proposed Action in the 2011 Tule Wind Project ROD, the mitigation measures were designed in consideration of the Proposed Action and were adopted as applicable for the Selected Alternative in the 2011 ROD. The activities associated with construction, operation, maintenance, and decommissioning the gen-tie line would be conducted in accordance with the same impact avoidance, minimization, monitoring, and mitigation measures that apply to other project impact areas. Such measures have been adopted per the 2011Tule Wind Project ROD and its appendices, and per the terms, conditions, and stipulations identified in the Tule Wind Project ROW Grant.

3. Management Considerations

3.1 Decision Rationale

This Decision approves a ROW Grant amendment for the Project's gen-tie line, consistent with the description contained in the Proposed Action, with minor refinements described in this Decision. The BLM's decision to authorize this activity is based on the rationale described throughout this ROD and as detailed in the following sections.

3.1.1 Respond to Purpose and Need

The BLM's purpose and need for the Project was to respond to the applicant's externally generated application under Title V of FLPMA for a ROW Grant to construct, operate, maintain, and decommission a wind energy-generating facility and associated infrastructure on public lands in compliance with FLPMA, BLM ROW regulations, and other applicable federal laws. This Amendment, when combined with the already-approved Alternative 5 (Reduction in Turbines) in the 2011 Tule Wind Project ROD, responds to the purpose and need.

3.1.2 Achieve Goals and Objectives

Selection of the gen-tie configuration as analyzed in the Proposed Action, with minor refinements, would accomplish the objectives of the purpose and need, including meeting power demand, as well as federal and state objectives for renewable energy development by responding to changed circumstances while providing the ancillary facilities needed to link the turbines to the collector substation and O&M Facility. The Project complies with Eastern San Diego County RMP objectives for the designation of lands available for wind energy development. Additionally, the BLM consulted extensively with affected Indian tribes and other responsible parties to identify project modifications that would minimize impacts to natural and cultural resources. This Amendment, combined with already-approved Alternative 5 (Reduction in Turbines) in the 2011 Tule Wind Project ROD, provides the best balance between maximizing renewable energy capacity while reducing adverse impacts as compared to other action alternatives as it relates to BLM-managed lands.

3.1.3 Status of Required Actions

Section 3.1.3 of the 2011 Tule Wind Project ROD described the status of required actions under the Endangered Species Act of 1973; the Bald and Golden Eagle Protection Act; the National Historic Preservation Act; the Clean Air Act, as amended; and the Clean Water Act. This amendment does not affect the BLM and the Tule Wind Project's compliance with the Clean Air Act or the Clean Water Act. Compliance with the Endangered Species Act, the Bald and Golden Eagle Protection Act, or the National Historic Preservation Act is detailed below:

3.1.3.1 Endangered Species Act of 1973

Section 7 of the Endangered Species Act (ESA) (16 U.S.C. 1531 et seq.) requires Federal agencies to consult with USFWS to ensure that the actions they authorize, fund, or carry out are not likely to jeopardize the continued existence of a threatened or endangered terrestrial species or result in the destruction or adverse modification of critical habitat for these species. Under ESA Section 7(b)(3), USFWS provides a written statement (a Biological Opinion, or BO) setting forth the agency's opinion, and a summary of the information on which the opinion is based detailing how the proposed action affects the species or its critical habitat for the entirety of the Proposed Action. Reinitiation of consultation is required by regulation if the identified action is subsequently modified in a manner that causes an effect to the listed species that was not considered in the BO (50 CFR 402.16(c)).

The USFWS issued a BO for the Tule Wind Project on September 2, 2011, which was written in response to the Proposed Action, which included the overhead alignment for the gen-tie line that was analyzed in the Final EIR/EIS. However, the Final EIR/EIS did not analyze the minor shift of an 1,100-foot segment of the gen-tie line that is needed for the line to interconnect to the County-approved collector substation on private land. The location of the gen-tie, either below or above ground, does not occur within Quino checkerspot butterfly habitat as depicted on Figure 2 of the BO; therefore, there is no change in the project's effect to this species. The BO is provided in Appendix A to the 2011Tule Wind Project ROD. The BO concludes that with implementation of the stated conservation measures, impacts of the project would be effectively minimized and offset and are not likely to jeopardize the continued existence of the Quino checkerspot butterfly. In addition, the BO concurred with the BLM's determination that the project is not likely to adversely affect the federally endangered peninsular bighorn sheep.

The BLM's issuance of a ROW grant amendment will require Tule Wind, LLC to comply with the BO and any amendment thereto. Similarly, the grant amendment contains a standard stipulation that requires compliance with the BO, as amended. This project amendment, to place the gen-tie line above ground, and to shift an 1,100-foot segment of the gen-tie line to facilitate the gen-tie line tie in to the

approved collector substation does not substantially alter the project description analyzed in the BO in a manner that causes an effect on the Quino checkerspot butterfly or the peninsular bighorn sheep that was not considered in the issued BO. The BLM concludes that reinitiation of consultation is not required.

3.1.3.2 The Bald and Golden Eagle Protection Act

The Bald and Golden Eagle Protection Act of 1940 (16 U.S.C. 668) protects bald and golden eagles by prohibiting the taking, possession, and commerce of such birds and establishes civil penalties for violation of this act. Under the Act, "take" includes "disturb," which means "to agitate or bother a bald eagle or a golden eagle to a degree that causes, or is likely to cause, based on the best scientific information available, (1) injury to an eagle, (2) a decrease in its productivity, by substantially interfering with normal breeding, feeding, or sheltering behavior, or (3) nest abandonment, by substantially interfering with normal breeding, feeding, or sheltering behavior" (50 CFR 22.3). A project-specific Avian and Bat Protection Plan (ABPP) was prepared to document bird and bat impact avoidance, minimization, and mitigation measures for the Tule Wind Project and included an adaptive management plan that identified a framework for implementing adaptive management criteria for the operation of the project.

On October 4, 2011, the USFWS issued a letter addressing the ABPP⁵ as appropriate in its adaptive management approach (Phase I – Valley Turbines) to avoid and minimize take of eagles. The letter addressed the Proposed Action, which involved a longer aboveground gen-tie line than currently proposed. The overhead alignment now proposed by the Holder includes an overall reduction by approximately 4.1 miles of 138 kV transmission gen-tie on BLM-managed lands from the alignment evaluated in the ABPP, mostly due to the southerly siting of the collector substation on Rough Acres Ranch. With reduction in the length of the overhead alignment, the overall risk to bird species has diminished and the ABPP requires no modification.

3.1.3.3 The National Historic Preservation Act and Government-to-Government Consultation

Section 106 of the National Historic Preservation Act requires Federal agencies to take into account the effects that their approvals and federally funded activities and programs have on historic properties. "Historic properties" include those properties included in, or eligible for the National Register of Historic Places.

Section 106 review and consultation for the MOA for the Tule Wind Project provide that the final mitigation measures for the project are adequate to identify and protect historic properties on public lands that might be affected by this ROW Grant amendment. The BLM finds that the activities covered by the amendment will take place within the originally defined area of potential effects for the Tule Wind Project and that there will be no additional adverse effects to historic properties with the approval of the overhead alignment of the 138kv line including the minor modification provided the cultural resources mitigation measures are implemented as required by the MOA and the 2011 ROD. Accordingly, the amendment request is covered by the prior consultations for the Tule Wind Project. A description of the government-togovernment consultation is in Section 3.1.3.3, 3.2.2, and 3.2.3 of the 2011 ROD, and the MOA is included in the 2011 ROD as Appendix B.

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⁵ The U. S. Fish and Wildlife Service evaluated the ABPP for the Tule Wind Project for measures that would avoid take of eagles in furtherance of its "no-net loss" policy. An adaptive management strategy is in place to address the possibility of future take of eagles.

3.1.4 Statement of No Unnecessary or Undue Degradation

Section 3.1.4 of the 2011 Tule Wind Project ROD describes the requirement of FLPMA and 43 CFR 2805.11(a) to avoid unnecessary and undue degradation of public lands, and to limit the ROW Grant to those lands that the BLM determines (1) will be occupied with authorized facilities; (2) are necessary for constructing, operating, maintaining, and terminating the authorized facilities; (3) are necessary to protect the public health and safety; (4) will not unnecessarily damage the environment; and (5) will not result in unnecessary or undue degradation. Selection of the Proposed Action with minor modifications for the 138 kV gen-tie line would not negate the statements contained in Section 3.1.4 of the 2011 Tule Wind Project ROD.

3.1.5 Statement of Technical and Financial Capability

Section 3.1.5 of the 2011 Tule Wind Project ROD describes Tule Wind LLC's technical and financial capability.

3.1.6 Adequacy of NEPA Analysis

The Final EIR/EIS fully analyzes this amendment under the Proposed Action. The BLM has prepared a DNA to document this analysis which is included in this ROD as Appendix A.

Based on the discussion in the DNA, there are no significant new circumstances or information relevant to environmental concerns and no new information that substantially changes the analysis and effects identified in the Final EIR/EIS (40 CFR 1502.9(c)(1)(ii)). The DNA found that (1) the amendment is a feature of the Proposed Action as analyzed in the Final EIR/EIS; (2) the range of alternatives analyzed in the Final EIR/EIS is appropriate with respect to the amendment, given environmental concerns, interests, and resource values; (3) the existing analysis is valid in light of any new information and circumstances; (4) the direct, indirect, and cumulative effects that would result from the amendment were analyzed in the Final EIR/EIS, and (5) the public involvement and interagency review associated with the existing NEPA document is adequate for the amendment. Therefore, no additional NEPA analysis is needed for this amendment.

3.2 Relationship to Agencies, Plans, Programs, and Policies, Including Consultation

Section 3.2 of the 2011 Tule Wind Project ROD describes the relationship to agencies, plans, programs, and policies including consultation under the Endangered Species Act Section 7, the National Historic Preservation Act – Memorandum of Agreement, the National Historic Preservation Act – Government-to-Government Consultation, the Bald and Golden Eagle Protection Act, the Clean Water Act, Section 109 of the Clean Air Act, and coordination with the U.S. Department of Defense and with other federal, Native American, state, regional, and local agencies. This amendment does not affect the BLM and the Tule Wind Project's compliance with any of the aforementioned acts or responsibilities as described in Sections 3.2.1 through 3.2.8 of the 2011 Tule Wind Project ROD.

3.3 Land Use Plan Conformance

Section 3.3 of the 2011 Tule Wind Project ROD describes conformance with existing BLM Land Use Plans and refers to consistency with the County of San Diego General Plan. An amendment to the existing ROW Grant would not constitute inconsistency with the plans identified in Section 3.3 of the 2011 Tule Wind Project ROD.

4. Alternatives (40 CFR 1505.2(b))

In addition to the No Action Alternative, the Final EIR/EIS analyzed six action alternatives related to the Tule Wind Project. The Alternatives Fully Analyzed and the Alternatives Not Fully Analyzed related to the Tule Wind Project are described in Section 4 of the 2011 Tule Wind Project ROD.

Within those alternatives, the following sub-alternatives for the gen-tie alignment were considered:

4.1 Alternatives Fully Analyzed

Five gen-tie alternatives for the gen-tie line were considered within the fully analyzed alternatives:

138 kV gen-tie included as part of the Proposed Action (see Final EIR/EIS Section B.4.1.6): The gen-tie in this alternative was analyzed as a 138 kV overhead configuration. The gen-tie would connect the Project's collector substation, sited on public lands, to the rebuilt SDG&E Boulevard Substation, sited on private lands.

Gen-tie Route 2 (138 kV overhead) (see Final EIR/EIS Section C.4.2.1): The gen-tie in this alternative was analyzed as a 138 kV overhead configuration, combined with components of the Tule Wind Proposed Action. The gen-tie would connect the collector substation, sited on private lands (Rough Acres Ranch) to the rebuilt Boulevard Substation, sited on private lands.

Gen-tie Route 2 (138 kV underground) (see Final EIR/EIS Section C.4.2.2): The gen-tie in this alternative was analyzed as a 138 kV underground configuration, combined with components of the Tule Wind Proposed Action. The gen-tie would connect the collector substation, sited on private lands (Rough Acres Ranch) to the rebuilt Boulevard Substation, sited on private lands.

Gen-tie Route 3 (138 kV overhead) (see Final EIR/EIS Section C.4.2.3): The gen-tie in this alternative was analyzed as a 138 kV overhead configuration, combined with components of the Tule Wind Proposed Action. The gen-tie would connect the collector substation, sited on private lands (Rough Acres Ranch) to the rebuilt Boulevard Substation, sited on private lands.

Gen-tie Route 3 (138 kV underground) (see Final EIR/EIS Section C.4.2.4): The gen-tie in this alternative was analyzed as a 138 kV underground configuration, combined with components of the Tule Wind Proposed Action. The gen-tie would connect the collector substation, sited on private lands (Rough Acres Ranch) to the rebuilt Boulevard Substation, sited on private lands.

4.2 Alternatives Not Fully Analyzed

Sections 4.2.1 and 4.2.3 of the 2011 Tule Wind Project ROD discuss Alternatives Not Fully Analyzed specific to the gen-tie line.⁶

4.3 Environmentally Preferable Alternative

Alternatives specific to the gen-tie were not identified in Section 4.3, Environmentally Preferable Alternative, of the 2011 ROD. The Environmentally Preferable Alternative for the Tule Wind Project was the "No Tule Wind Project Alternative." If the "No Tule Wind Project Alternative" had been selected, no ROW would have been issued, and the gen-tie would not have been built.

⁶ Section C.5.2.6 of the Final EIR/EIS (Tule Undergrounding the Proposed 138 kV Tie-Line Alternative) describes rationale for eliminating this alternative from further analysis.

4.4 Agency Preferred Alternative/Selected Alternative

Section 4.4 of the 2011 Tule Wind Project ROD discusses the Agency Preferred Alternative/Selected Alternative. Collectively, the BLM's Preferred Alternative/Selected Alternative for the Project was the Tule Wind Alternative 5, Reduction in Turbines, combined with Tule Wind Alternative 2, Gen-Tie Route 2 Underground with Collector Substation/O&M Facility on Rough Acres Ranch. The rationale for the Preferred Alternative/Selected Alternative was discussed in Section 3.1 of the 2011 Tule Wind Project ROD.

This amended ROD selects the gen-tie line as described within the Proposed Action in the Final EIR/EIS, with minor refinements identified above. The minor refinements are approved in order to connect the Project's collector substation on private lands as approved by the County of San Diego Board of Supervisors decision on August 8, 2012, to the planned rebuilt SDG&E Boulevard substation on private lands. The rationale for this selection and approval is discussed throughout this amended ROD.

5. Public Involvement

Section 5 of the 2011 Tule Wind Project ROD describes the public involvement opportunities, including scoping and comment on the Draft EIR/EIS. Because the selected gen-tie alternative was fully analyzed in the Final EIR/EIS, and available for public comment in the Draft EIR/EIS, the BLM determined that no additional public involvement was necessary for this amendment.

6. Final Agency Action

It is my decision to approve an amendment to ROW Grant CACA-49698 to the Holder, Tule Wind LLC, subject to the terms, conditions, stipulations, plan of development, and environmental protection measures developed by the DOI and reflected in this ROD. These decisions are effective on the date this ROD is signed.

7. Appeals

This Decision⁷ may be appealed to the Interior Board of Land Appeals, Office of the Secretary, in accordance with the regulations contained in 43 CFR 4.400 and Form 1842-1. If an appeal is taken, a Notice of Appeal must be filed in this office at the aforementioned address within 30 days from receipt of this Decision. A copy of the Notice of Appeal and of any statement of reasons, written arguments, or briefs must also be served on the Office of the Solicitor at the address shown on Form 1842-1. It is also requested that a copy of any statement of reasons, written arguments, or briefs be sent to this office. The appellant has the burden of showing that the Decision appealed from is in error.

If you wish to file a Petition for a Stay of this Decision, pursuant to 43 CFR 4.21, the Petition must accompany your Notice of Appeal. A Petition for a Stay is required to show sufficient justification based on the standards listed below. Copies of the Notice of Appeal and Petition for a Stay must also be submitted to each party named in the Decision and to the Interior Board of Land Appeals and to the appropriate Office of the Solicitor (see 43 CFR 4.413) at the same time the original documents are filed with this office. If you request a Stay, you have the burden of proof to demonstrate that a Stay should be granted.

Standards for Obtaining a Stay

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⁷ "Decision" constitutes the decision within the scope of this document, which is to approve the amendment to the ROW grant to allow the gen-tie line as described within the Proposed Action of the Final EIR/EIS, with the minor refinements identified in this Decision, and to amend the ROW Grant.

Except as otherwise provided by law or other pertinent regulation, a Petition for a Stay of a Decision pending appeal shall show sufficient justification based on the following standards:

- (1) The relative harm to the parties if the stay is granted or denied;
- (2) The likelihood of the appellant's success on the merits;
- (3) The likelihood of immediate and irreparable harm if the stay is not granted; and
- (4) Whether the public interest favors granting the stay.

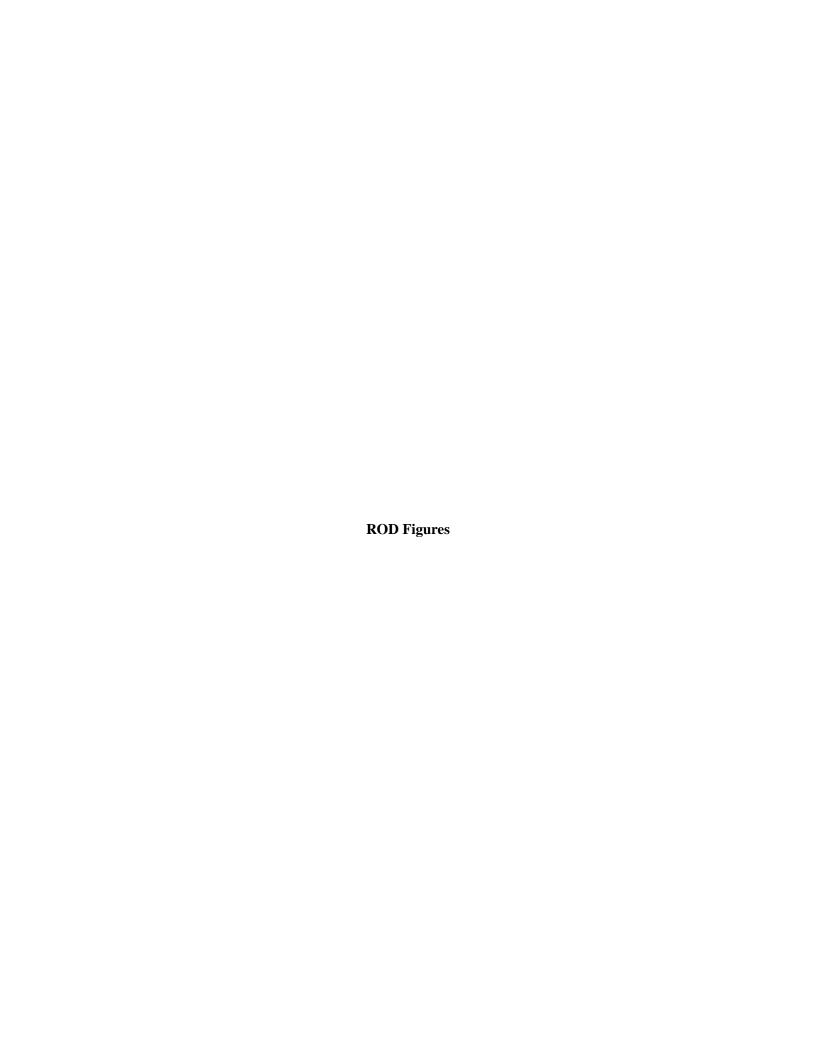
In case of an appeal, the adverse parties to be served are:

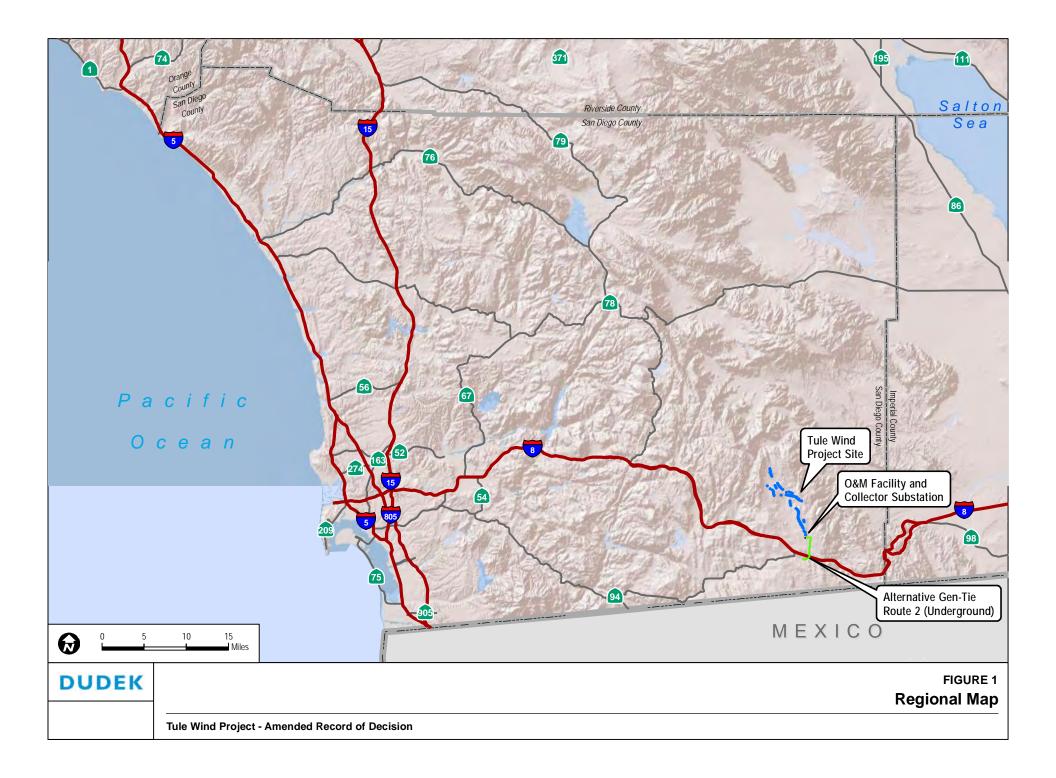
Approved by:

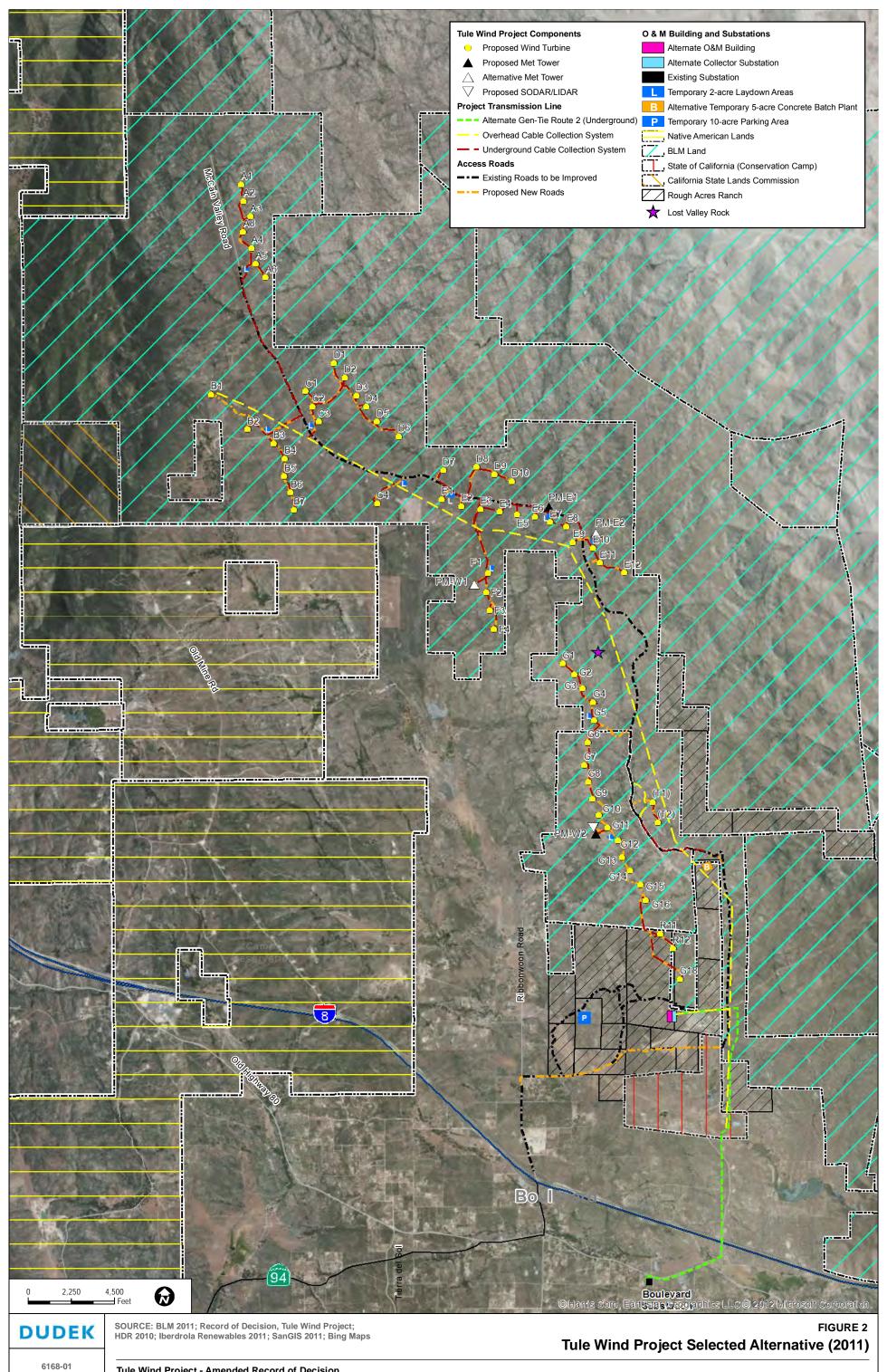
Signature of Responsible Official:

Thomas F. Zale, Acting Field Manager

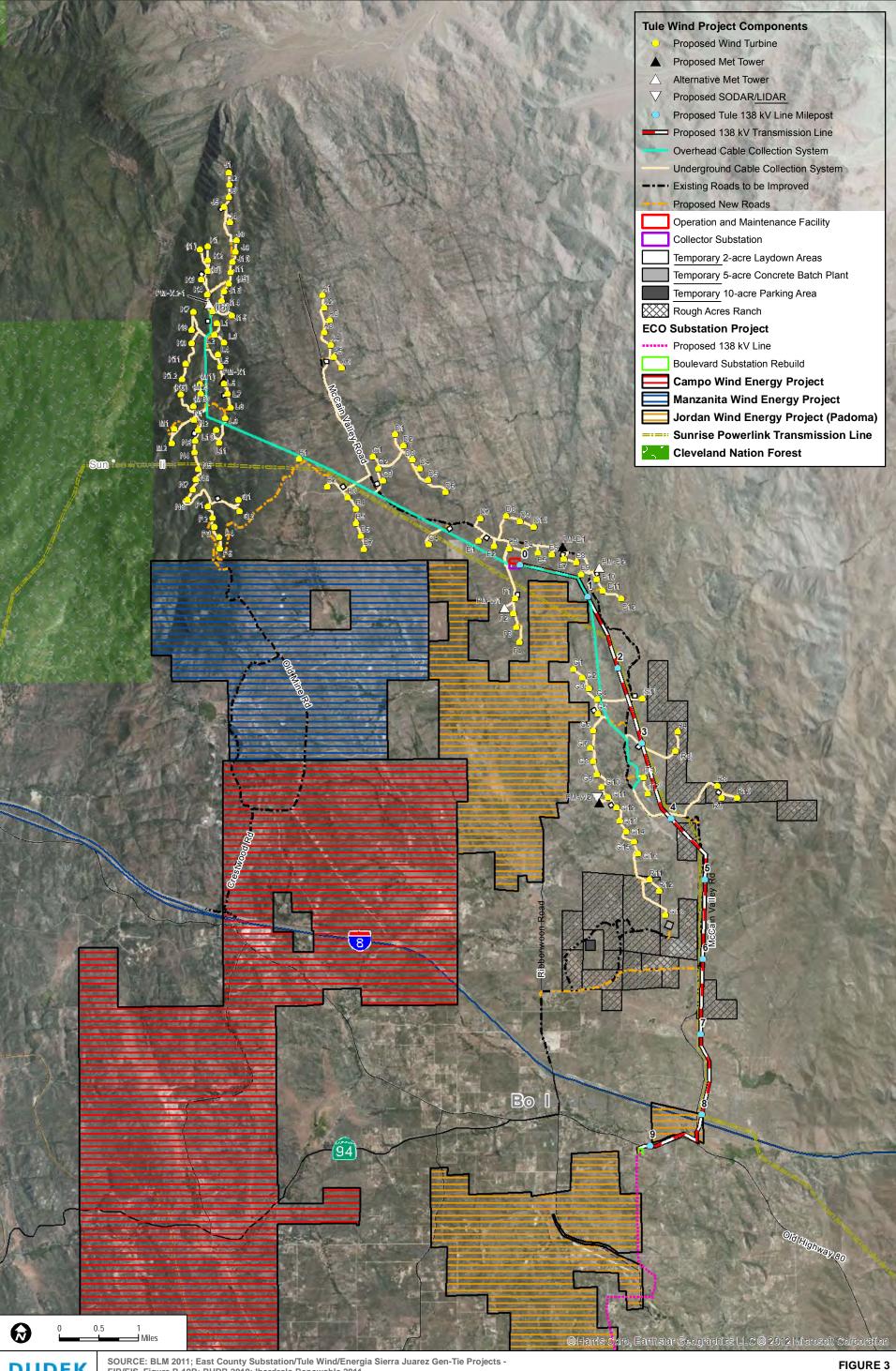
El Centro Field Office





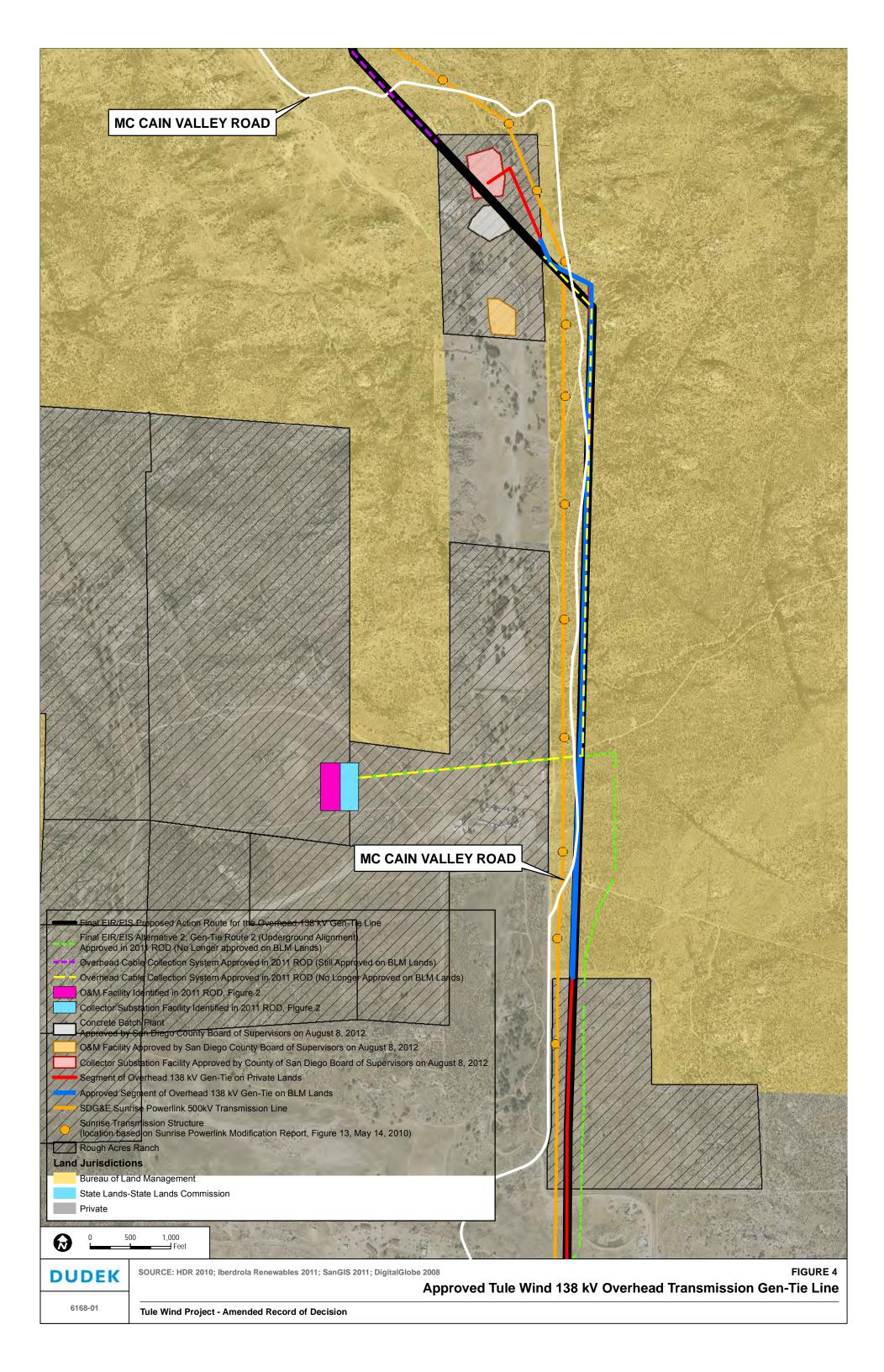


Tule Wind Project - Amended Record of Decision



6168-01

EIR/EIS, Figure B-19B; BHDR 2010; Iberdrola Renewable 2011



APPENDIX A

Documentation of NEPA Adequacy

U.S. Department of the Interior Bureau of Land Management (BLM)

BLM Office: El Centro Field Office Lease/Serial/Case File No: CACA-49698

1661 So. 4th Street **DNA Number:** DOI-BLM-CA-D070-2012-0100-DNA

El Centro, CA 92243

Proposed Action Title/Type: Tule Wind Modified 138 kV Transmission Gen-Tie

Proposed Action:

On June 4, 2012, Tule Wind, LLC (the "Holder") requested an amendment to the Record of Decision (ROD) and associated Right-of-Way (ROW) Grant (see Attachment A) for the Tule Wind Project in favor of constructing, operating, maintaining and decommissioning an overhead 138 kV generator interconnection transmission line (gen-tie) for the Tule Wind Project in lieu of an underground 138kV gen-tie line as approved in the ROD (issued December 20, 2011) and as authorized by the ROW Grant (issued April 10, 2012).

Based on the request submitted by the Holder on June 4, 2012, the BLM is considering amending the ROD and ROW Grant to select and approve the 138kV overhead configuration and alignment as identified in the "Proposed Action" of the *Final Environmental Impact Report* (*EIR*)/Environmental Impact Statement (EIS) East County Substation, Tule Wind, and Energia Sierra Juarez Gen-Tie Projects (DOI-BLM-CA-D070-2008-0040-EIS), with a minor 1,100 foot- modification to the overhead alignment to facilitate an interconnection to the Tule Wind project collector substation, approved on private lands under county jurisdiction¹.

The purpose of this DNA is to document that the effects associated with constructing and operating an above-ground 138kV gen tie line (including a minor modification mentioned above and further discussed below) have been disclosed and analyzed under existing environmental analysis in the Final EIR/EIS and that new environmental analysis is not required to consider this action.

Background:

Through public scoping, agency consultation, and the environmental review process, the Draft and Final EIR/EIS for the Tule Wind Project considered several alignments and configurations (i.e. underground and overhead) for the 138 kV gen-tie line between the project collector

¹ A decision to authorize the collector substation and O&M facility on alternate county jurisdiction lands was issued by San Diego County Board of Supervisors on August 8, 2012.

substation alternatives and the re-built Boulevard Substation (section B.4, Tule Wind Project (Proposed Action) and section C.4.2, Tule Wind Project Alternatives of the Final EIR/EIS).

The Proposed Action for the Tule Wind Project included an approximate 5.89² mile- long overhead 138 kV transmission gen-tie line on public lands (see Figure 19B of the Final EIR/EIS). The Proposed Action was not selected in the ROD. The Agency-Preferred Alternative as identified in the Final EIR/EIS was selected and approved in the ROD and was authorized under a ROW Grant (CACA-49698). The Agency-Preferred Alternative consisted of Tule Wind Alternative 5 (Reduction in Turbines) and Gen-Tie Route 2 (Underground with Collector Substation/O&M Facility on Rough Acre Ranch) (see Figure 1). Gen-Tie Route 2 included construction and operation of an underground 138 kV transmission gen-tie line between the project collector substation on private lands (Rough Acres Ranch, under jurisdiction of the County) and the re-built Boulevard Substation, also on private lands (see Figures 1 and 2).

In part, the rationale for selecting the Gen-Tie Route 2 (Underground 138kV gen-tie line) was to reduce long-term visual impacts, even though Gen-Tie Route 2 would increase short-term construction impacts due to increased trenching for undergrounding the 138 kV gen-tie line (ROD, Section 4.0).

Developments since the Final EIR/EIS and ROD:

Two conditions, as set forth below, have changed since the publication of the Final EIR/EIS and ROD for the Tule Wind Project and are the basis for consideration of an overhead 138 kV gentie line as identified in the Proposed Action. However, these conditions have not resulted in a proposal from the Holder that would substantially modify an alternative (in this case, the Proposed Action) analyzed in the Final EIR/EIS or change the effects/analysis of that alternative:

1. Authorization of Collector Substation and O&M Facility on County-Jurisdiction Lands

On August 8, 2012, the San Diego County Board of Supervisors issued a decision to authorize the collector substation and O&M building on private lands under jurisdiction of the county (Rough Acres Ranch). However, the county did not authorize these facilities on the Rough Acres Ranch parcel identified in the ROD, rather another parcel of Rough Acres Ranch to the north. Due to this change, as currently approved by the BLM, the Gen-Tie Route 2 Underground with Collector Substation/O&M Facility on Rough

²The Proposed Action evaluated in the Final EIR/EIS considered a 138kV overhead gen-tie line ROW approximately 5.89 miles long and 125 foot wide, connecting the project's collector substation on BLM lands to the north (see Figure B 21 of the Final EIR/EIS) to the re-built Boulevard Substation. The BLM approved the Gen-Tie Route 2 Underground with Collector Substation/O&M Facility on Rough Acres Ranch Alternative, consisting of a 1.77 mile-long, 24-foot wide underground 138 kV gen-tie on public lands that would connect a project collector substation on southerly private lands, under jurisdiction of the county, to the Boulevard Substation.

Acres Ranch alignment for the 138kV line would not interconnect to the collector substation as currently approved by the county and would not facilitate connection to the re-built Boulevard Substation.³

Additionally, the County decision identified that the portion of the 138 kV transmission gen-tie north of I-8 to the collector substation may be built overhead on private lands if the 138 kV transmission gen-tie was built overhead on adjacent federal BLM land. The portion of the gen-tie line south of I-8, which consists of facilities all located on private lands, which do not parallel the Sunrise Powerlink, will be undergrounded into the community of Boulevard.

2. Continued Consultation under the Memorandum of Agreement (MOA), November 2011

In accordance with Stipulation III, *AVOIDANCE, PROTECTIVE MEASURES AND TREATMENT PLANS*, of the MOA (Appendix B of the ROD), the BLM will continue to seek and analyze alternatives that avoid potential adverse effects to cultural resources. The BLM received a copy of the letter sent from the Bureau of Indian Affairs (BIA) to the San Diego County Board of Supervisors on August 6, 2012 regarding the Tule Wind Project, which was received after issuance of the ROD and ROW Grant for the Tule Wind Project. The BIA expressed support for the Tule Wind project and as part of the County's siting process and expressed a preference for an overhead 138 kV gen-tie line for the following reasons: 1) extensive trenching required for the 138 kV underground would impact known cultural resources, 2) trenching for underground lines would also likely impact unknown cultural resources, 3) it would support co-location of transmission lines in the event adjacent energy projects were permitted in the future.⁴

³ The collector substation, as currently approved on private lands is located 4.23 miles to the south of the collector substation evaluated in the Proposed Action in the Final EIR/EIS and north of the collector substation identified in the ROD. The County approved the collector substation on the same parcel of Rough Acres Ranch as the temporary 5-acre concrete batch plant identified in the ROD (see Figure 1). Considering the new collector substation location on private lands, if the overhead gen-tie alignment identified in the Proposed Action of the Final EIR/EIS is approved by BLM, the length of the line would be 1.75 miles on BLM lands (4.14 less miles than the Proposed Action and 0.02 miles less than the approved Gen-Tie Route 2 Underground line). The 1.75 mile gen-tie would be sited within the same route as the Proposed Action analyzed in the Final EIR/EIS with the exception of a minor engineering modification for approximately 1,100 feet of that route (near the new collector substation location). In addition, the overhead collector line as described in the Proposed Action would terminate at this new collector substation location on private lands, and would not extend south of that point.

⁴The reasonably foreseeable actions scenario, Section F, Cumulative Scenario and Impacts, Final EIR/EIS, identified foreseeable renewable projects and associated development in the area. The BIA letter further reiterates that the Ewiiaapaayp Band of Kumeyaay Indians plan to participate in a later phase of the [Tule/138kV /collector substation/O&M facility] project. In the event future projects are proposed in the area in proximity to the 138 kV gen-tie line, interconnections could be provided based on available capacity on the 138 kV gen-tie line in relation to

The BIA also recognized the disclosure and analysis of visual resources associated with the Tule Wind Project in the Final EIR/EIS. The 138 kV overhead alignment disclosed in the Final EIR/EIS (as part of the Proposed Action) would not be the dominant manmade visual feature in the area, rather the now-built Sunrise Powerlink 500kV line identified in Section F, Cumulative Scenario and Impacts, of the Final EIR/EIS. The alignment of the 138kV line, whether overhead or underground, would parallel this line.

Per the MOA, the BLM will continue to consider Tribal input throughout the Tule Wind development process in order to ensure proscriptions identified in the environmental documentation process are met with appropriate consideration and diligence.

Location of Proposed Action: The Tule Wind Project and its associated ancillary facilities are located on 12,239 acres of BLM-managed public lands near the town of Boulevard in San Diego County, California. The 138 kV gen-tie alignment described herein, including the minor 1,100-foot segment modification is within the project footprint analyzed in the Final EIR/EIS and is fully evaluated as an ancillary facility to the Tule Wind Project. The 138 kV overhead gen-tie, as proposed by the Holder would traverse BLM-managed lands for approximately 1.75 miles within Township 17 South, Range 7 East, Sections 3, 10 and 15 in a southward direction toward the rebuilt Boulevard Substation (see Figure 2).

Applicant: Tule Wind LLC, Holder of ROW Grant CACA 49698

A. Description of the Proposed Action and any applicable mitigation measures:

As defined in the Final EIR/EIS, as approved in the BLM ROD and as authorized in the ROW Grant, the Tule Wind Project included authorization for the construction, operation, maintenance, and decommission of an underground 138 kV gen-tie to interconnect the Tule Wind energy facility to the rebuilt Boulevard Substation by way of the project collector substation. As stated above, on August 8, 2012, the San Diego County Board of Supervisors issued a decision on the Tule Wind Project for the project collector substation and O&M building. The county decision moved these facilities from the southern portion to the northern portion of Rough Acres Ranch (private lands).

The Holder has requested to amend the ROW Grant for the Tule Wind Project in favor of (1) constructing an overhead 138 kV gen-tie line for the project on approximately 1.75 miles of public lands along the route consistent with the Proposed Action in the Final EIR/EIS, rather than an underground line consistent with the Gen-Tie Route 2 identified in the Final EIR/EIS (as

a project's potential electrical generation.

approved in the ROD and authorized in the ROW Grant), and (2) to modify a 1,100-foot segment of the gen-tie alignment to interconnect to the collector substation as currently approved by the County.

The geographic and resource conditions potentially affected by the overhead 138 kV alignment, inclusive of the modifications mentioned above are identical to those addressed in the Final EIR/EIS. Project activities related to construction and operation of the overhead 138 kV transmission gen-tie would be conducted in accordance with the same impact avoidance, minimization, monitoring, and mitigation measures that apply to all other project impact areas, and impacts would be minimized through implementation of these measures as analyzed in the Final EIR/EIS. These measures were included in the ROD and approved plans and permits for these activities. If the 138kV transmission gen-tie is approved and authorized, addition mitigation would not be required but mitigation specific to the underground alignment would need to be eliminated.

The primary resource differences between the underground alignment as approved in the ROD, and the above-ground alignment which was part of the Proposed Action analyzed in the Final EIR/EIS are cultural, visual, fire and fuels management, and biological and are discussed below.

Cultural Resources

As described in Final EIR/EIS Section D.2.5.2 and D.7.5.2 (analysis of the Proposed Action), impacts to cultural resources would be reduced with an overhead line. This is due to excavation for transmission line poles being less invasive in comparison to open trenching; therefore, ground disturbances would be less with the modified overhead 138 kV gen-tie on public lands. Permanent impacts due to construction of the 138 kV poles on BLM-managed lands would total approximately 0.02 acres, whereas the approved action under the ROD allowed for permanent impacts totaling 2.01 acres due to trenching activities associated with undergrounding of the 138 kV gen-tie transmission line. Reducing ground disturbance with an overhead 138 kV line would reduce the potential for impacts to unavoidable new discoveries as indicated by the analysis of the Proposed Action in the Final EIR/EIS and as discussed in the BIA Comment Letter.

A review of archival documentation, including the cultural resources inventory reports prepared for the Tule Wind Project (ASM 2010, 2011), was conducted to identify cultural resources of potential concern in the proposed modification areas associated with the modified alignment for the 1,100 foot segment and the Final EIR/EIS Proposed Action alignment. Existing project documentation detailing the original survey coverage and subsequent re-survey efforts, which included the Proposed Action alignment and encompassed the 1,100 foot modified segment show that no cultural resources were identified within the direct impact areas of the proposed modifications and the proposed modifications will not affect any known historic properties.

Visual Resources

As identified in the Final EIR/EIS Section D.3, Visual Resources, development of overhead transmission facilities would introduce a new vertical element into a rural environment that would result in an unavoidable adverse impact. The rationale was based on the baseline conditions that existed at the time the Notice of Intent was circulated for public input (December 29, 2009 (Federal Register, Volume 74, Number 248)). Subsequent to the circulation of the Notice of Intent and the completion of the environmental review as part of the Final EIR/EIS, the Sunrise Powerlink project, a 500 kV transmission line was constructed in the area north of Interstate-8 that extends adjacent to the Proposed Action 138 kV transmission gen-tie line.

This portion of the Sunrise Powerlink project consists of 17 lattice towers from the Interstate-8 (I-8) north to the Tule Wind collector substation (see Figure 2). The Sunrise Powerlink lattice towers along this segment range in height from 118 to 167 feet and have resulted in the introduction of new vertical elements to the visual landscape that were not present at the time the environmental review was completed in the Final EIR/EIS.

The Final EIR/EIS (Section F, Cumulative Scenario and Impacts) includes the Sunrise Powerlink Project as a reasonably foreseeable future action, and describes the cumulative condition considering the Sunrise Powerlink Project and the Proposed Action alternative (overhead 138 kV transmission line) as well as Gen-Tie Route 2, with the undergrounding alternative. The Final EIR/EIS Figure F-1 depicts the location of the Sunrise Powerlink project along with the proposed action alternative. The EIR/EIS states that the Sunrise Powerlink will traverse BLM-managed lands within the McCain Valley area adjacent to McCain Valley Road, and that the overall bulk and scale of the transmission line structures is expected to increase the visibility and of these project components furthering the industrialization of the region. As described in the Final EIR/EIS, the Proposed Action would involve constructing the overhead 138 kV transmission line to the east of the Sunrise Powerlink in the same view corridor on BLM-managed lands (see Figure 2). Section F of the Final EIR/EIS states that while undergrounding of some of the project components would reduce some of the visual impacts, the overall adverse cumulative impacts would remain.

The request for an overhead alignment for the 138kV gen-tie line by the Holder would consist of constructing a 138-kV gen-tie parallel to the Sunrise Powerlink, (and for part of the alignment, on the opposite side of McCain Valley Road) consistent with the alignment identified in the Proposed Action. A parallel placement of the 138 kV transmission gen-tie to the now existing Sunrise Powerlink transmission line would place infrastructure within an area of existing linear and visual transmission elements.

Fire and Fuels Management

The Final EIR/EIS (Section E. Comparison of Alternatives, E.5.1) indicates that implementation of Gen-Tie Route 2 would result in a greater overall reduction in impacts to fire and fuels due to the 138 kV gen-tie line being undergrounded, however fire impacts for the overall project would still be adverse. The project description included in the Fire Protection Plan (FPP) that was accepted by the San Diego Rural Fire Protection District and the San Diego County Fire Authority described the project with an overhead 138 kV transmission line (Proposed Action) and included all electrical build standards as referenced in the Final EIR/EIS. Therefore, in their approval of the FPP for the Tule Wind Project, the fire agencies considered and anticipated construction of a 9.2 mile long overhead transmission line along this alignment as was analyzed as the Proposed Action in the Final EIR/EIS. The proposed overhead alignment is approximately 4.1 miles shorter than what was considered as the overhead component on BLM-managed lands in the approved FPP.

Biological Resources

The Avian Bat Protection Plan (ABPP) evaluated an approximately 9.2 mile (5.9 miles on BLM-managed lands) overhead 138 kV gen-tie line as part of the Proposed Action in the Final EIR/EIS.

According to the ABPP (page 22, September 30, 2011), risks to golden eagles due to electrocution from transmission lines will be minimized with implementation of Avian Power Line Interaction Committee (APLIC, 2006) standards; therefore, overall risk from electrocution is low (mitigation measure (MM) BIO-10a, Design all transmission towers and lines to conform with APLIC standards).

The overhead alignment as requested by the Holder includes an overall reduction by approximately 4.1 miles of 138 kV transmission gen-tie on BLM-managed lands from the alignment evaluated in the ABPP, mostly due to the southerly siting of the collector substation on Rough Acres Ranch. With reduction in the length of the overhead alignment compared to that analyzed in the Final EIR/EIS, the overall risk to ABPP species and the effects of overheading the gen-tie alignment are well within those analyzed in the Final EIR/EIS.

Additionally, biological resources and cultural resources survey corridors along the transmission line alignment were a minimum 200 feet from the center line in the EIR/EIS analysis (HDR 2012). This makes the Final EIR/EIS more than adequate in disclosing the impacts associated with the currently proposed overhead gen-tie line and its affiliated adjustments.

B. Land Use Plan Conformance:

LUP Name: Eastern San Diego County Resource Management Plan

Dates Approved: October 2008

The proposed action is in conformance with the applicable LUP because it is specifically provided for in the following LUP decisions:

Eastern San Diego County Resource Management Plan, 2008 (Eastern San Diego County RMP). BLM-administered lands in Eastern San Diego County Planning Area are managed pursuant to the Eastern San Diego County RMP.

The entirety of the proposed overhead 138 kV transmission line traversing BLM-managed lands is located on lands made available for wind energy development. The term "wind energy development" encompasses both the production and transmission of wind energy. In addition, the proposed overhead 138 kV transmission line alignment would not be located within a wilderness study area, wilderness area, or any other avoidance or exclusion areas established by the Eastern San Diego County RMP. Also, while the proposed overhead 138 kV transmission line would not be located in the sole utility corridor located in the planning area (the utility corridor is located southeast of the project site and south of Table Mountain and Interstate 8), the corridor is intended for major/regional east-west utilities.

Chapter 2.17.2.2, "Rights-of-Way" of the Eastern San Diego County RMP states that ROWs are considered and authorized on a case by case basis and that locating new utility ROWs outside of the designated corridor is permissible if the evaluation of the project shows that doing so is the only practicable alternative. The entirety of the proposed overhead 138 kV transmission line traversing BLM-managed lands is located on lands made available for wind energy development.

Therefore, the proposed overhead 138 kV transmission line is an allowable use per the designation of the project area as established in the Eastern San Diego County RMP after NEPA requirements are met. The Final EIR/EIS and ROD is the mechanism for complying with those NEPA requirements.

C. Identify applicable NEPA document(s) and other related documents that cover the proposed action.

ACHP (Advisory Council on Historic Preservation). 2011. Memorandum of Agreement among BLM-California, Bureau of Indian Affairs, U.S. Army Corps of Engineers, Ewiiaapaayp Band of Kumeyaay Indians, Tule Wind LLC, California State Historic Preservation

- Officer, and the Advisory Council on Historic Preservation Regarding the Tule Wind Energy Project. November 15, 2011.
- ASM (ASM Affiliates, Inc.). 2010. Class II and Class III Cultural Resources Inventory Report for the Tule Wind Project, McCain Valley, San Diego County, California.
 - 2011. Addendum Class III Cultural Resources Inventory Report for the Tule Wind Project (Final), McCain Valley, San Diego County, California.
- ASM. 2012. "Previous Class III Archaeological Studies Conducted for a Section Iberdrola Renewables Tule Wind Proposed 138kV Overhead Generation Tie-Line, San Diego County, California (ASM Project# 15720)." Letter from Brian Williams, M.M.A., RPA, (Senior Archaeologist), ASM (Carlsbad Office) to Rolla Queen (Archaeologist), Bureau of Land Management (El Centro Field Office). September 14, 2012
- ASM. 2013. "Review of Cultural Resources Impacts for Iberdrola Renewables' Tule Wind Proposed 138kV Generation Tie-Line, San Diego County, California (ASM Project# 15720)." Letter from Brian Williams, M.M.A., RPA, (Senior Archaeologist), ASM (Carlsbad Office) to Carrie Simmons (Archaeologist), Bureau of Land Management (El Centro Field Office). January 23, 2013.
- BIA (Bureau of Indian Affairs). 2012. "Tule Wind Project—Support For Project With Overhead Collector and Transmission Lines." Letter from Kevin Bearquiver (Acting Regional Director), BIA, to the San Diego County Board of Supervisors. August 2, 2012.
- BLM (Bureau of Land Management). 2011. Record of Decision for the Tule Wind Project,

 Decision to Grant Right-of-Way. Environmental Impact Statement 20110347. Case File
 Number: CACA-49698DOI Control Number: FES 11-06. Publication Index Number:
 BLM/CA/ES-2011-11+1793. NEPA Tracking Number: DOI-BLM-CA-D070-20080040-EIS. El Centro, California: United States Department of the Interior, Bureau of
 Land Management, El Centro Field Office. Prepared by Dudek. Encinitas, California:
 Dudek December 2011.
- BLM. 2012. Right-of-Way Grant CACA 49698. El Centro, California: El Centro Field Office. Issued April 10, 2012.
- County of San Diego Board of Superviors. 2012. STATEMENT OF PROCEEDINGS, REGULAR MEETING PLANNING AND LAND USE MATTERS. Board of Supervisors North Chamber. 1600 Pacific Highway, Room 310, San Diego, California. Wednesday, August 8, 2012.

- CPUC and BLM (California Public Utilities Commission and Bureau of Land Management). 2010. Draft Environmental Impact Report/Environmental Impact Statement, SDG&E East County Substation Project, Pacific Wild Development Tule Wind Project, and Energia Sierra Juarez U.S. Transmission, LLC, Energia Sierra Juarez Gen-Tie Project. 2 vols. SCH No. 2009121079. DOI Control No. DES 10-62. Prepared by Dudek. Encinitas, California: Dudek. December 2010.
- CPUC and BLM. 2011. Final Environmental Impact Report/Environmental Impact Statement, SDG&E, East County Substation Project, Tule Wind, LLC, Tule Wind Project, and Energia Sierra Juarez U.S. Transmission, LLC, Energia Sierra Juarez Gen-Tie Project. 4 vols. SCH No. 2009121079. DOI Control No. DES 10-62. Prepared by Dudek. Encinitas, California: Dudek. October 2011.
- HDR (HDR Engineering, Inc.) 2012. "Verification of Survey Extent." Memorandum from Ingrid Eich, HDR (San Diego Office) to Amy Parsons (Permitting Manager) Iberdrola EN. September 21, 2012.
- Tule Wind LLC. 2011. *Project-Specific Avian and Bat Protection Plan for the Tule Wind Project*. Portland, Oregon: Tule Wind LLC. September 30, 2011.
- USFWS (U.S. Fish and Wildlife Service). 2011a. "Biological Opinion for the Tule Wind Project." Memorandum from USFWS (Carlsbad Fish and Wildlife Office) to Bureau of Land Management (Moreno Valley, California). FWS-SD-10B0136-11F0229. September 2, 2011.
- USFWS. 2011b. "Tule Wind Project Avian and Bat Protection Plan." Memorandum from Alexandra Pitts (Deputy Regional Director), USFWS (Pacific Southwest Region) to Jim Kenna (California State Director), Bureau of Land Management. October 4, 2011.

The above mentioned NEPA documents and other related documents fully considered the overhead 138 kV gen-tie transmission line associated with the Proposed Action. Therefore no amendments to the above mentioned NEPA documentation or further environmental review is required to support the proposed changes.

D. NEPA Adequacy Criteria

1. Is the new proposed action a feature of, or essentially similar to, an alternative analyzed in the existing NEPA document(s)? Is the project within the same analysis area, or if the project location is different, are the geographic and resource conditions sufficiently similar to those analyzed in the existing NEPA document(s)? If there are differences, can you explain why they are not substantial?

YES. The proposed overhead 138 kV transmission line is within the scope of the analysis for the Proposed Action in the Final EIR/EIS and would not result in impacts beyond the scope of those analyzed in the Final EIR/EIS.

Although a minor portion (1,100 foot segment) of the proposed overhead 138 kV transmission line deviates from the alignment identified in the Proposed Action, a review of the biological assessment for the Tule Wind project⁵, which was based on the Proposed Action, concluded that no sensitive plant or wildlife species are located within the proposed 1,100-foot modification area. Archival documentation including the Class II and Class III Cultural Resources Inventory Report for the Tule Wind Project, San Diego County, California (ASM 2010, 2011) was reviewed to identify resources of potential concern. Based on existing project documentation detailing the original survey coverage and subsequent re-survey, no significant archaeological or built environment resources would be affected by the proposed modifications (ASM 2012, 2013). Therefore, the realignment is within the same analysis area, and is essentially similar to the alignment analyzed as the Proposed Action in the Final EIR/EIS. In addition, although approximately 1,100 feet of the 138kV transmission line varies slightly from that as approved, the geography and resource conditions are sufficiently similar to those that were analyzed as the Proposed Action in the Final EIR/EIS.

2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the new proposed action, given current environmental concerns, interests, and resource values?

YES. The modification from an underground 138 kV transmission line to an overhead alignment is within the range of alternatives evaluated in the Final EIR/EIS. The proposed 1.75 mile (on public lands) overhead 138 kV gen-tie line consists of the same alignment evaluated within the Final EIR/EIS with the exception of a 1,100 foot segment that differs from the alignment considered in the Proposed Action within the Final EIR/EIS (see Figure 2). The 1,100 foot segment is within the biological and cultural resource survey extents considered in the Final EIR/EIS. The Proposed Action and two of the action alternatives (Gen-tie Route 2, and Gen-tie Route 3) evaluated in the Final EIR/EIS included an overhead 138 kV transmission alignment as described in Final EIR/EIS Section C.4.2, Tule Wind Project Alternatives (Final EIR/EIS Section C, Project Alternatives), and considered in the impact analysis in Sections D.2 through D.18 of the Final EIR/EIS as well as in Section F, Cumulative Scenario and Impacts. The BLM has determined that there is no additional information or issues that would require analysis of a new or different range of alternatives.

⁵ See Section C of this document for reference to the report.

3. Is the existing analysis valid in light of any new information or circumstances (such as, rangeland health standards assessments, recent endangered species listings, and updated lists of BLM-sensitive species)? Can you reasonably conclude that new information and new circumstances would not substantially change the analysis of the proposed action?

YES. The overhead 138 kV transmission line is within the area previously surveyed for environmental resources in support of the Tule Wind Final EIR/EIS (ASM 2012, 2013; HDR 2012). The associated surveys and studies identified the need to employ specific and general mitigation for project related impacts to potentially occurring resources onsite. Cultural and biological resource surveys were performed from 2005 through 2011. The BLM relied on these surveys, as well as other information, to develop the Final EIR/EIS, and associated ROD, which was signed in December 2011. The Final EIR/EIS and ROD included avoidance and minimization measures as well as compensatory mitigation to offset direct, indirect, and cumulative impacts on wildlife resources that would assure compliance with state and federal laws aimed at protecting these resources and have not changed as a result of planning, species listings, or the like.

As discussed above, the baseline conditions analyzed in the Final EIR/EIS did not include the newly constructed Sunrise Powerlink project, a 500 kV transmission line was constructed in the area north of Interstate-8 that extends adjacent to the Proposed Action 138 kV transmission gen-tie line. However, Section F, Cumulative Scenario and Impacts, of the EIR/EIS included the Sunrise Powerlink Project as a reasonably foreseeable future action, and described the cumulative condition considering the Sunrise Powerlink Project and the alternatives. The Sunrise Powerlink Project was constructed as described in Section F of the Final EIR/EIS.

Therefore, there is no new information or circumstances associated with the proposed modification to construct and operate an overhead 138 kV transmission line with the minor 1,100 foot re-alignment that would trigger the need for additional analyses beyond the analyses presented in the Final EIR/EIS.

4. Are the direct, indirect, and cumulative effects that would result from implementation of the new proposed action similar (both quantitatively and qualitatively) to those analyzed in the existing NEPA document?

YES. The direct, indirect, and cumulative effects of constructing, operating, maintaining and decommissioning the overhead 138 kV gen-tie line is within the Tule Wind project site would be substantially the same to those analyzed in Section D and Section F of the Final EIR/EIS including the alternatives considered in the Final EIR/EIS. As stated in the Final EIR/EIS, construction of an overhead line would limit disturbance to areas of

excavation for transmission line poles and would be less invasive than open trenching. In the Final EIR/EIS (Section F, Cumulative Scenario and Impacts), it states that while undergrounding of some of the project components would reduce some of the visual impacts, the overall adverse cumulative impacts would remain. Further, any Tule Wind related project activities, including disturbance within the overhead transmission line alignment, would be conducted in accordance with the same impact avoidance, minimization, monitoring, and mitigation measures that apply to all other project impact areas. Such measures include those specified in the project's ECCMP, BLM's ROD and approved plans and permits for specific types of related activities. Consequently, the direct, indirect and cumulative effects of changing the 138 kV transmission line from an underground to an overhead configuration with the minor 1,100 foot realignment would be within the scope of those analyzed and mitigated for in the Final EIR/EIS for the approved Tule Wind Project.

5. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?

YES. Public review and comment on the Tule Wind Project were extensive. Public scoping and frequent agency meetings were completed as described in the Final EIR/EIS, Section ES.4.1, Scoping, ES.4.2, Comments on the Draft EIR/EIS, and Section I, Public Participation. All public comments received on the Draft EIR/EIS were carefully analyzed and agency responses are included in the Final EIR/EIS (Volume 3 (Responses to Comments) and Volume 4 (Comment Letters) include all of the written comment letters received by the BLM and California Public Utilities Commission in response to the Notice of Availability and the responses to these comment letters).

Approximately 1,711 individual comments were received on the Draft EIR/EIS during the public review period. Specific comments regarding undergrounding were received from one federal agency, Environmental Protection Agency (EPA), one organization, the Fire Safe Council, and five from individuals. The EPA indicated they were pleased that the Preferred Alternative in the Draft EIR/EIS included undergrounding some of the transmission lines (which includes both the East County Substation project transmission line component and the Tule Wind component). The Fire Safe Council indicated that as much of the transmission line as possible be undergrounded. Generally, the individual comments indicate that undergrounding will help prevent fires, not destroy wildlife, and preserve the natural landscape.

Further, the U.S. Fish and Wildlife Service and the Advisory Council on Historic Preservation, provided their concurrence of the Proposed Action (overhead 138 kV transmission gen-tie) as analyzed in the Final EIR/EIS in the form of the Biological

Opinion, Avian and Bat Protection Plan (includes golden eagle), and Memorandum of Agreement. In addition, the local fire agencies, through acceptance of the Tule Wind FPP, provided their concurrence of the Proposed Action (overhead 138 kV transmission gen-tie). These documents considered the 138 kV transmission line as proposed by the project modification, as an overhead transmission line.

As described above, the proposed modification of the 138 kV transmission line from underground to overhead and 1,100 foot realignment is within a portion of the project site that was previously surveyed in support of the Tule Wind EIR/EIS. The change of the 138 kV from underground as approved in the Tule Wind ROD to an overhead configuration will not result in impacts beyond those previously analyzed as part of the Final EIR/EIS. Therefore, public involvement and interagency review of the proposed overhead 138 kV transmission line is adequate.

E. Persons/Agencies/BLM Staff Consulted

BLM California State Office

Sandra McGinnis, Planning and Environmental Coordinator Elizabeth Meyer Shields, Planning and Environmental Coordinator Dan Krekelberg, Realty Specialist

BLM Renewable Energy Coordination Office (RECO)

Greg Miller, Supervisory Projects Manager, RECO R. Brian Paul, RECO Projects Manager Kim Marsden, Natural Resource Specialist

BLM California Desert District Office

Greg Thomsen, Project Manager Rolla Queen, Archaeologist Lawrence LaPre, Biologist

BLM El Centro Field Office

Thomas F. Zale, Acting Field Manager Carrie Simmons, Resources Branch Supervisor Nicollee Gaddis, Planning and Environmental Coordinator Christine McCollum, Archaeologist

Conclusion:

Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the proposed action and constitute BLM's compliance with the requirements of NEPA.

Signature of Project Lead	gnature o	f Projec	t Lead
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R. Brian Paul, RECO Project Manager

Signature of NEPA Coordinator

Nicollee Gaddis, Planning and Environmental Coordinator

Signature of Responsible Official:

Thomas F. Zale, Acting Field Manager

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United States Department of the Interior BUREAU OF LAND MANAGEMENT El Centro Field Office

1661 South 4th Street El Centro, CA 92243 www.blm.gov/ca/elcentro/

CA-670-13-033/ DOI-BLM-CA-D070-2012-0100-DNA/ CACA-049698/(8100)P

Memorandum

To: Field Manager, El Centro Field Office

From Archaeologist, El Centro Field Office

Subject: Agency Findings and Determinations under Section 106 of the National Historic

Preservation Act

Project: Tule Wind 138ky Tie-Line Segment Amendment Request (001), Imperial County,

California

The Bureau of Land Management (BLM) El Centro Field Office has received an Amendment Request (001) from Tule Wind, LLC to an amend the Record of Decision to select and approve the 138kV overhead configuration as identified in the "Proposed Action" of the Final Environmental Impact Statement/Environmental Impact Report (EIS/EIR) East County Substation, Tule Wind, and Energia Sierra Juarez Gen-Tie Projects (Tule Wind Project). The Request includes a minor modification to the overhead alignment to facilitate an interconnection to the Tule Wind project collector substation, and amend to the right-of-way (ROW) grant to authorize construction of the overhead 138 kV gen-tie line.

Identification and evaluation efforts for the Project are described in the BLM Class II and Class III reports titled Class II and Class III Cultural Resources Inventory Report for the Tule Wind Project, McCain Valley, San Diego County, California and Addendum Class III Cultural Resources Inventory Report for the Tule Wind Project, McCain Valley, San Diego County, California submitted to HDR Engineering, Inc. and the Bureau of Land Management (Hale and Quach 2011). The area covered by the Amendment Request is within the Tule Wind Project Area of Potential Effects (APE) and had been surveyed by ASM Affiliates with seven archaeological resources and one historical built environment resource identified within the 138kv tie-line segment alignment. This is documented in their confidential letter report to Ms. Carrie Simmons dated January 23, 2013. In connection with its review of previously recorded sites, ASM has made recommendations with respect to the actual boundaries of those sites and/or the impact of the proposed modifications on resources there. The BLM concurs with ASM's recommendations.

In regards to this Request, ASM makes the following recommendations:

"In summary, undergrounding of the proposed 138kV line would cause unknown impacts to six archaeological sites and damage to original portions of Historic Highway 80.

Overhead construction in the same alignment would avoid directly impacting seven cultural resources... Due to unknown impacts by underground trenching at six unevaluated archaeological resources and the NRHP/CRHR-eligible Historic Highway 80, the overhead transmission alignment is recommended for this Project."

Pursuant to the Project's Memorandum of Agreement (MOA)¹, fully executed on November 16, 2011, the BLM's professional cultural resources staff has reviewed this proposed Amendment Request. The BLM concurs with the contractor's recommendations and based on their letter report dated January 23, 2013, the MOA (Appendix F), and the BLM Record of Decision (ROD) for this Project, the following actions remain applicable to this Amendment Request:

- MM CUL 1A: Develop and Implement a Historic Properties Treatment Plan/Cultural Resources Management Plan
- MM CUL 1B: Avoid and Protect Significant Resources
- MM CUL 1C: Provide Training for Contractors
- MM CUL 1D: Provide for Construction Monitoring, including Environmentally Sensitive Areas (ESAs)
- MM CUL 1E: Properly Treat Discoveries of Unknown Resources
- . MM CUL 2: Avoid Human Remains
- Tule Wind, LLC will also continue to comply with all other relevant cultural resources mitigation measures as outlined in the MOA and the ROD as appropriate.

All archaeological sites and all potentially culturally sensitive areas that are within 100 feet of construction activities shall be demarked as ESAs and protected as exclusionary zones. Additionally, archaeological and Native American monitors are to be on-site during the temporary fencing and during any ground disturbing activities near designated ESAs.

Prior Section 106 review and consultation for the MOA for the Project provide that the required conditions and mitigation measures listed above are adequate to identify and protect historic properties on public lands that might be affected by Amendment Request 001. Therefore, the BLM staff archaeologist has recommended that there would be no adverse effect on historic properties if the above measures are implemented.

The BLM makes the following findings for this undertaking.

- 1. The activities covered by the Amendment Request will take place within the originally defined APE for the Tule Wind Project.
- The BLM finds that there will be no additional adverse effects to historic properties with the approval of the overhead alignment of the 138kv including the minor modification provided the above mitigation measures are implemented as required by the MOA and the ROD.

Memorandum Of Agreement Among The Bureau Of Land Management-California, The Department Of Energy. The Bureau Of Indian Affairs. The United States Army Corps Of Engineers. The Ewinapaayp Band Of Kumeyaay Indians, Tule Wind, LLC. The California State Historic Preservation Officer, And The Advisory Council On Historic Preservation Regarding the Tule Wind Energy Project San Diego County, California (November 16, 2011).

3. Accordingly, the Amendment Request is covered by the prior consultations for the Project. No additional consultation is required pursuant to the NHPA.

This memorandum documents the recommendations of the cultural resources staff, the acceptance of these recommendations by the Agency Official (as defined in 36 CFR §800.2(a), Protection of Historic Properties), and constitutes the formal statement of Agency findings and determinations for Section 106 of the National Historic Preservation Act with respect to this amendment request.

Recommended by:	
Christine McCollein	2-26-13
Archaeologist, El Centro Field Office	Date
Reviewed by:	
Carri Simmins	2-26-13
Reviewing Archaeologist, El Centro Field Office	Date
Acceptance by the Agency (Micial:	
Monn July	2/28/2013
Field Manager, El Centro Field Office	Date

